

PROJECT MINUTES

Project: W. Edward Balmer Elementary School Feasibility Study Project No.: 17020

Prepared by: Joel Seeley Meeting Date: 10/12/2017

Re: Joint Boards Meeting/School Building Committee Meeting No: 1
Location: Balmer School Media Center Time: 7:00pm

Distribution: School Building Committee Members, Attendees (MF)

Attendees:

PRESENT	NAME	AFFILIATION	VOTING MEMBER	
✓	Joseph Strazzulla	Chairman, School Building Committee	Voting Member	
✓	Melissa Walker	School Business Manager	Voting Member	
✓	James Marzec	Representative of the Board of Selectmen	Voting Member	
✓	Michael LeBrasseur	Chairman, School Committee	Voting Member	
	Paul Bedigian	Representative of the Building, Planning, Construction Committee	Voting Member	
✓	Steven Gogolinski	Representative of the Finance Committee	Voting Member	
	Jeffrey Tubbs	Community Member with building design and/or construction experience	Voting Member	
	Peter L'Hommedieu	Community Member with building design and/or construction experience	Voting Member	
✓	Jeff Lundquist	Community Member with building design and/or construction experience	Voting Member	
	Andrew Chagnon	Community Member with building design and/or construction experience	Voting Member	
	Spencer Pollock	Parent Representative	Voting Member	
✓	Adam Gaudette	Town Manager	Non-Voting Member	
✓	Dr. Catherine Stickney	Superintendent of Schools	Non-Voting Member	
✓	Steve Von Bargen	Building Maintenance Local Official	Non-Voting Member	
✓	Karlene Ross	Principal, W. Edward Balmer Elementary School	Non-Voting Member	
✓	Jill Healy	Principal, Northbridge Elementary School	Non-Voting Member	
✓	Kathleen Perry	Director of Pupil Personnel Services	Non-Voting Member	
✓	Lee Dore	D & W, Architect		
✓	Thomas Hengelsberg	D & W, Architect		
✓	Joel Seeley	SMMA, OPM		

Project: W. Edward Balmer Elementary School Feasibility Study

Meeting Date: 10/12/2017

Meeting No.: 1
Page No.: 2

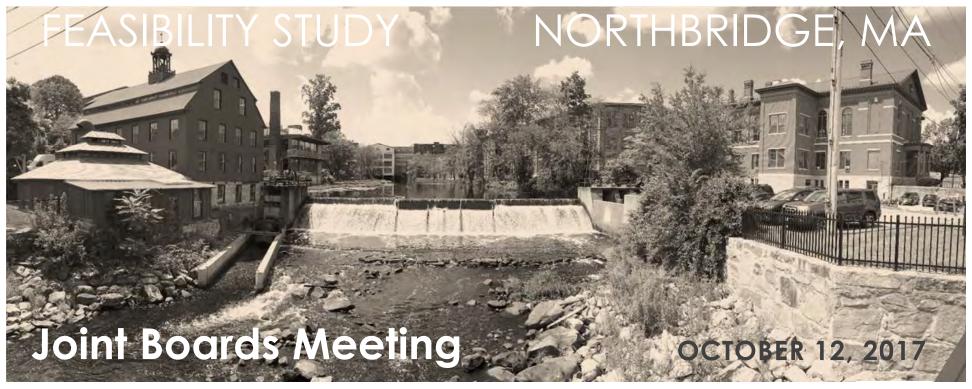
Item #	Action	Discussion		
1.1	Record	Call to Order, 7:00 PM, meeting opened.		
1.2	Record	J. Strazzulla, J. Seeley, L. Dore, and T. Hengelsberg presented the progress of the Feasibility Study, attached.		
1.3	Record	Joint Boards Questions:		
		 The scheduling and cost for the Town Meeting and the Election in the fall of 2018 needs to be finalized. J. Strazzulla indicated the School Building Committee (SBC) will coordinate with the Finance Committee and Selectmen on the timing to control the costs as much as possible. 		
		 Has the SBC met with the Parks and Recreation Committee? J. Strazzulla indicated yes, the SBC met with Parks and Recreation Committee on 8/29/2017. 		
		3. Has the SBC met with the Trustees of Soldiers Memorials Committee? J. Strazzulla indicated the meeting scheduling is in process, he has made contact with the Committee, but has not yet scheduled a meeting with them.		
		4. Is the exit drive onto N. Main Street on town-owned property? T. Hengelsberg indicated yes the exit drive is on town-owned property.		
		 Will the school administration develop a comprehensive maintenance plan to maintain the new facility? C. Stickney indicated yes, the school administration will develop a comprehensive maintenance plan for the new facility. 		
		6. Will the school be fully air conditioned? T. Hengelsberg indicated that the majority of the facility will be served by a displacement air system, which provides dehumidified fresh outside air. There will be limited air conditioning for spaces such as the library, special education and administration spaces.		
		7. Will the project be transferred to the Building, Planning and Construction Committee after the voters approve the project? M. Walker indicated no, the MSBA mandates the SBC, which has a prescribed membership of Town officials, School officials, staff and teachers and community members knowledgeable of design and construction, to oversee the project thru completion. Paul Bedigian of the Building, Planning and Construction Committee is on the SBC.		
1.4	Record	A Motion was made by J. Strazzulla and seconded by J. Marzec to adjourn the meeting. No discussion, voted unanimously.		

Attachments: Agenda, Powerpoint

The information herein reflects the understanding reached. Please contact the author if you have any questions or are not in agreement with these Project Minutes.

 $\label{local_JGS_sat} \textit{P}. \texttt{V2017} \texttt{17020} \texttt{04-MEETINGS} \texttt{V4.3} \ \ \texttt{Mtg_Notes} \\ \textbf{Joint Boards Meeting Joint boards chool building committee meeting_12October 2017_FINAL.Docx \\ \textbf{Dock Meeting Joint Boards Meeting Meet$

W. EDWARD BALMER SCHOOL



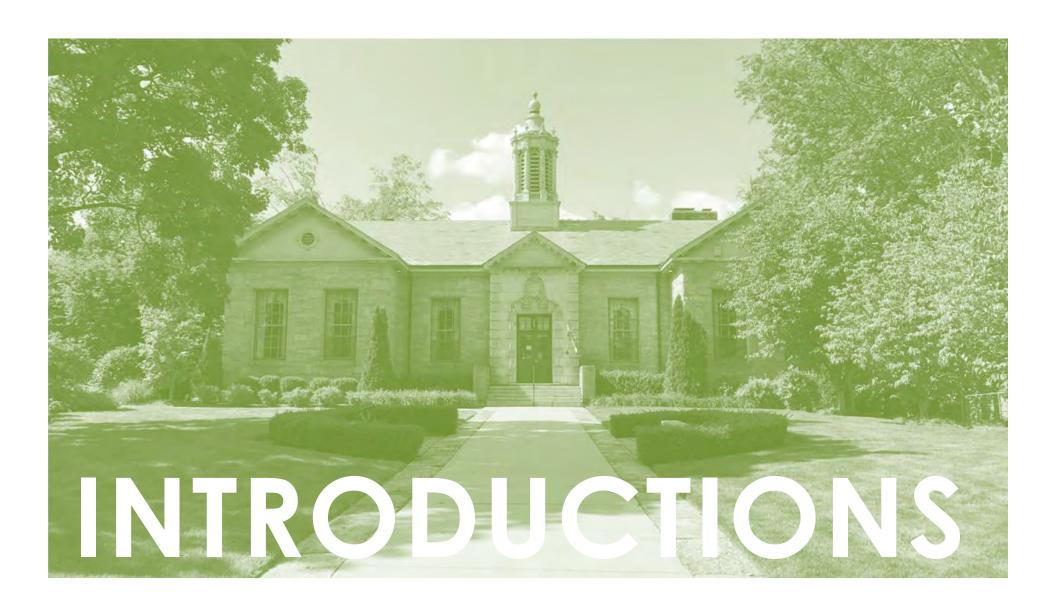








- 1. Introductions
- 2. Process and Schedule
- 3. Defining the Need
- 4. Site Selection
- 5. Sustainable Design
- 6. Selected Design Alternatives
- 7. Conceptual Cost Estimates
- 8. Community-Wide Survey
- 9. Questions, Comments, Feedback



SCHOOL BUILDING COMMITTEE:

Joseph Strazzulla

James Marzec

Michael LeBrasseur

Adam Gaudette

Steven Gogolinski

Dr. Catherine Stickney

Melissa Walker

Steve Von Bargen

Karlene Ross

Jill Healy

Kathleen Perry

Paul Bedigian

Jeffrey Tubbs

Peter L'Hommedieu

Jeff Lundquist

Andrew Chagnon

Spencer Pollock

Chair, School Building Committee

Member, Board of Selectmen

Chair, School Committee

Town Manager

Member, Finance Committee

Superintendent of Schools

School Business Manager

Director of Facilities & Operations

Principal, Balmer Elementary School

Principal, Northbridge Elementary School

Director of Pupil Personnel Services

Building, Planning, Construction Comm.

Community Member

Community Member

Community Member

Community Member

Parent Representative

study team



study team

OWNER' PROJECT MANAGER (OPM)

Symmes Maini & McKee Associates

DESIGNER (Architect) and its team of CONSULTANTS

Dore & Whittier Architects

PUBLIC SCHOOL CONSTRUCTION PARTNER

Massachusetts School Building Authority (MSBA)





MASSACHUSETTS SCHOOL BUILDING AUTHORITY (MSBA) PROCESS:

Partners with the District to support the design and construction of public school facilities that are:

- Educationally Appropriate
- Flexible
- Sustainable
- Cost-Effective

MSBA will fund 57.11% plus incentives of <u>eligible</u> project costs for an approved project if accepted by the voters of Northbridge.

FEASIBILITY STUDY SCOPE:

- Two grade configurations/enrollments/school sizes:
 - Grades 2-4 (510 students)
 - Grades PK-5 (1030 students)
- Educational Program Requirements
- Space Program
- Location/site
- Conceptual design alternatives:
 - Renovation of existing only (bring up to code)
 - Renovation/addition (like-new interiors)
 - New Construction
- Conceptual Cost Estimates

MSBA-Reimbursed Project

DESIGN ALTERNATIVES

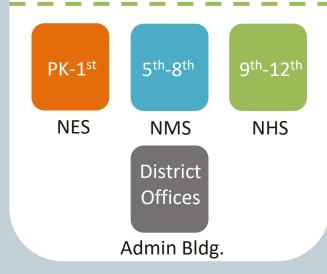
Grade 2-4
Option

Future Projects

EXISTING SITE



- NEW
- ADD/ RENO



MSBA-Reimbursed Project

DESIGN ALTERNATIVES

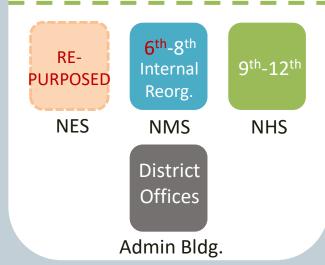
Grade PK-5
Option

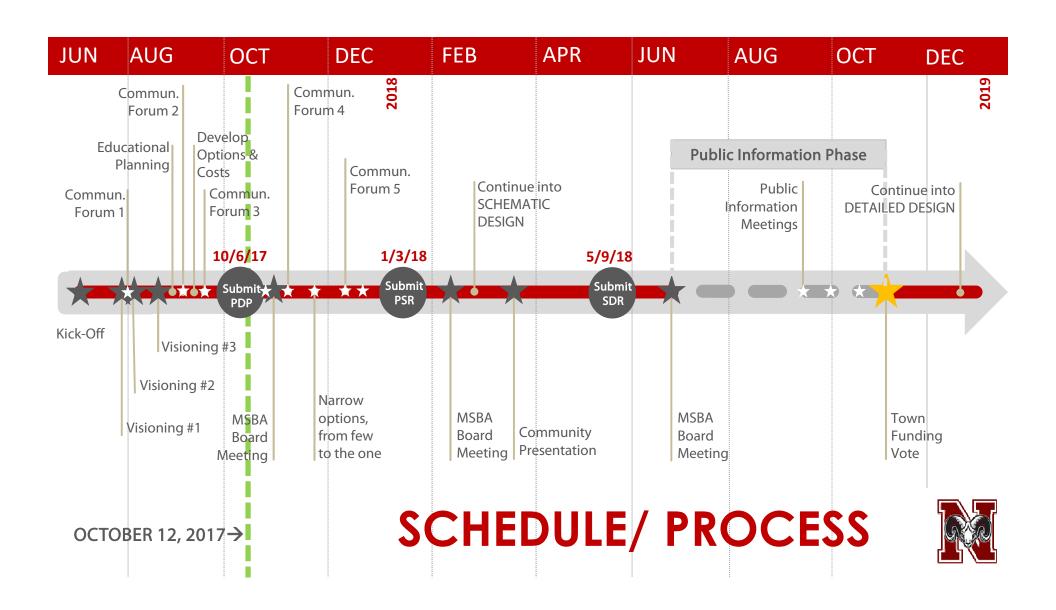
Future Projects

EXISTING SITE



- NEW
- ADD/ RENO





COMPLETED PROJECT MILESTONES:

- January 2009 Northbridge submits first SOI to MSBA
- May 3, 2016 Town Meeting approves Feasibility Study Funding
- September 22, 2016 MSBA approves student enrollment
- November 9, 2016 MSBA executes Feasibility Study Agreement
 2017:
- April -June Town retains Owner's Project Manager (OPM) and Architect
- July-August Educational Visioning Sessions
- August 1 Community Forum #1
- August 21 SBC updates Select Board on project visioning
- August 28 Community Forum #2
- September 6-10 updates given to PTA, Parks & Rec, Baseball
- September 18 Community Forum #3
- October 3 SBC votes to submit Preliminary Design Program (PDP) w/ 4 options
- October 6 Design Team submits PDP to the MSBA

feasibility study

COMPLETED TASKS:

- Site Analysis and Selection
- Educational VisioningWorkshops
- Educational Programming
- Space Summary Spreadsheets
- Building Condition Evaluations
- Hazardous Material
 Investigation

- Phase I Site Assessment
- Preliminary Site Survey
- Wetland Delineation
- Traffic Evaluations
- Preliminary Soils Investigation
- Design Options Development
- Preliminary Cost Estimates
- Cost Analysis

COMPLETED TASKS:



Available for review at District Offices or Project Website





DEFINING THE NEED

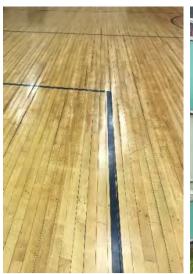
- Need a long-term solution to resolve deteriorating school buildings
- Provide educational spaces to meet MSBA standards
- Update school to meet Educational Visioning Session goals
- Provide 21st century educational spaces
- Provide schools that are safe, code-compliant, and places
 Northbridge can be proud of.



BALMER: EXISTING PHYSICAL LIMITATIONS

Built 1968 Issues:

- Windows/ Curtain Wall
- Exterior Walls/ Thermal Insulation
- Roof patched and leaky
- Ceilings/ Interior Walls
- Cracks/ Interiors worn















BALMER: EXISTING PHYSICAL LIMITATIONS

MEP FP Issues:

- **Original Mechanical/ Electrical/** Plumbing systems beyond expected lifespan
- Low Efficiency
- No Sprinkler System
- Technology exposed to room















N.E.S.: EXISTING PHYSICAL LIMITATIONS



Built 1952/ 1983/ Modulars 2000 Architectural Issues

- Windows Drafty / Roof Leaky
- Exterior Walls/ Insulation
- Interiors Worn













N.E.S.: EXISTING PHYSICAL LIMITATIONS

MEP FP Issues:

- Original Mechanical/ Electrical/ Plumbing systems beyond expected lifespan
- Low Efficiency
- No Sprinkler System
- Technology exposed to room















space assessment

BALMER: EXISTING EDUCATIONAL LIMITATIONS



space assessment

N.E.S.: EXISTING EDUCATIONAL LIMITATIONS





More Than 110% MSBA Guideline



EXISTING EDUCATIONAL LIMITATIONS

Grade 2-4 Option (510 enrollment):

• Existing Area (Balmer): 71,871 GSF

Proposed (meets MSBA standard): 89,463 GSF

Existing Balmer School is ~ 20% undersized

Grade PK-5 Option (1030 enrollment):

Existing Area (Balmer + NES)
 128,431 GSF

Proposed (meets MSBA standard): 171,345 GSF

Existing Balmer + NES space is ~ 25% undersized







SITE EVALUATION CRITERIA

- SBC reviewed all Northbridge parcels over 8 acres
- Public sites: 24 → made shortlist of 4 for further study
- Private sites: 11 → made shortlist of 3 for further study
- Scored seven sites using 11 development criteria:
 - Buildable Area (Acres)
 - Wetlands/ Riparian Buffers/ Flood Zones
 - Topography
 - Soils
 - Parklands/ Article 97 issues
 - Site Utilities (Water, Sewer, Electric)

- Two-Way Access
- Safety
- Location/ Bussing
- Land Acquisition Cost
- "Fatal Flaws"



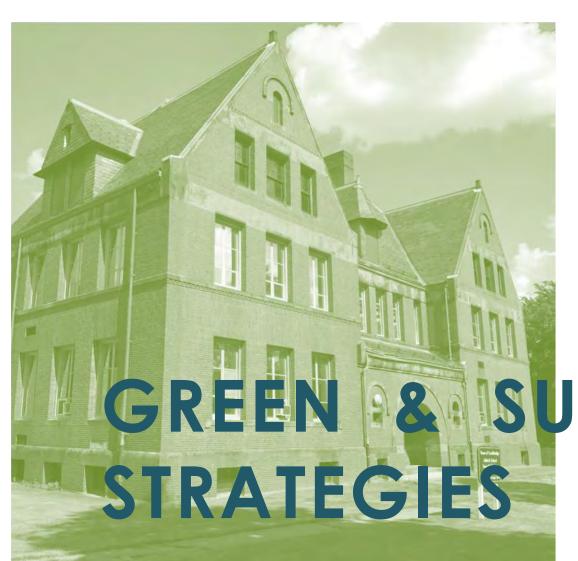
PREFERRED SITE: BALMER SCHOOL

- LEAST COST
- DISTRICT OWNS SITE
- RELATIVELY LEVEL, BUILDABLE SITE
- LIMITED WETLANDS
- GOOD SOILS
- ALL UTILITIES ON SITE
- GOOD SITE SAFETY
- 2-WAY CIRCULATION POSSIBLE
- LOCATION NEAR POPULATION
- NO ARTICLE 97 ISSUES









BUSTAINABLE

SUSTAINABLE DESIGN: WHY GREEN?



- Healthier, happier occupants
- Better academic achievement
- Less absenteeism
- More efficient systems, less waste
- More durable building
- Better for the planet



green strategies

PROPOSED GREEN BUILDING RATING SYSTEM: LEED BD+C for Schools



Credits or Points in Six Key Categories + Enhancements

- Location and Transportation
- Sustainable Site Planning
- Water Efficiency
- Energy and Atmosphere
- Materials and Resources
- Indoor Environmental Quality

- Innovation
- Regional Priority

Four Certification Levels:

Certified, Silver, Gold, Platinum







oreliminary design

A SERIES (RENO ONLY)

A1 2 - 4

Balmer ES

A2 PK-1st

NES

RENOVATIONS TO EXISTING BUILDINGS

CODE AND
DEFERRED
MAINTENANCE
UPGRADES

 NO EDUCATIONAL IMPROVEMENTS

NON- MSBA-Reimbursed Projects B SERIES (GRADE 2-4)

B1RENO/
ADD

Balmer ES

B2 NEW/ REAR **B3** NEW/ FRONT

MSBA-Reimbursed Projects C SERIES (GRADE PK-5)

C1 RENO/ADD DEMO CR C2 RENO/ADE KEEP CR

Balmer ES

S Balmer ES

C3 NEW/ REAR **C4** NEW/ EAST-REAR C5 NEW/ FRONT

MSBA-Reimbursed Projects

DESIGN ALTERNATIVES





B1 \$57.1M

GROUP A
Balmer + NES
CODE/ DM
ONLY
\$53.0M
total



B2 \$61.5M







C1 \$107.9M



C2 \$102.4M



C3 \$104.7M



C4 \$113.1M



C5 \$104.1M

OPTIONS OVERVIEW WITH PROJECT COST



B1 \$29.0M

GROUP A
Balmer + NES
CODE/ DM
ONLY
\$53.0M
total



B2 \$34.6M



B3 \$33.8M



C1 \$61.3M



C2 \$55.6M



C3 \$58.9M



C4 \$66.6M



C5 \$58.3M

OPTIONS OVERVIEW WITH COST TO TOWN



B1 \$29.0M

GROUP ABalmer + NES

CODE/ DM ONLY \$53.0M

total



B2 \$34.6M





C1 \$61.3M



C2 \$55.6M



C3 \$58.9M



C4 \$66.6M



C5 \$58.3M

OPTIONS OVERVIEW WITH COST TO TOWN

B SERIES OPTION SELECTION: PROS AND CONS

- B1 Eliminated because does not benefit the largest number of students; of the 2-4 options, add/reno is most disruptive
- B3 Eliminated due to safety and phasing concerns; Vail fields at rear of site not preferred
- B2 Advanced as the most cost-effective, clean 2-4 solution; rear location for school, with Vail remaining in front, is preferred



C SERIES OPTION SELECTION: PROS AND CONS

- C1 Eliminated because phasing is as complex as C2 and costs more; of the PK-5 options, this add/reno is most disruptive.
- C4 Eliminated due to cost inefficient, sprawling layout; costliest of the new construction options.
- C2 Advanced as the more cost-effective, least disruptive PK-5 add/reno solution that serves largest number of students.
- C3 Advanced as a cost- and space-efficient new construction option: rear location for school, with Vail remaining in front, is preferred.
- C5 Advanced: need to study a front option due to wetland and topo concerns in rear, and potential cost advantages in front.



OPTION A – CODE AND DEFERRED MAINTENANCE UPGRADES

To extend the life of the building, this renovation-only option addresses:

- deferred maintenance
- code deficiencies
- life safety issues
- basic functional deficiencies
- Does not address educational program
- This work is not MSBA-reimbursable



BALMER + NES TOTAL PROJECT COST = \$53.0 M



OPTION B2

- 2-4 (510)
- NEW CONSTRUCT.
- 2 STORIES
- REAR OF SITE
- 2 YEAR DURATION

\$61.5M







OPTION C2

- PK-5 (1,030)
- ADD/RENO-KEEP
- TWO STORY ADDITIONS
- 4 YEAR DURATION

\$102.4M







OPTION C3

- PK-5 (1,030)
- NEW CONSTRUCT.
- 3 STORIES
- REAR OF SITE
- 3 YEAR DURATION

\$104.7M





OPTION C5

- PK-5 (1,030)
- NEW CONSTRUCT.
- 3 STORIES
- FRONT OF SITE
- 3 YEAR
 DURATION

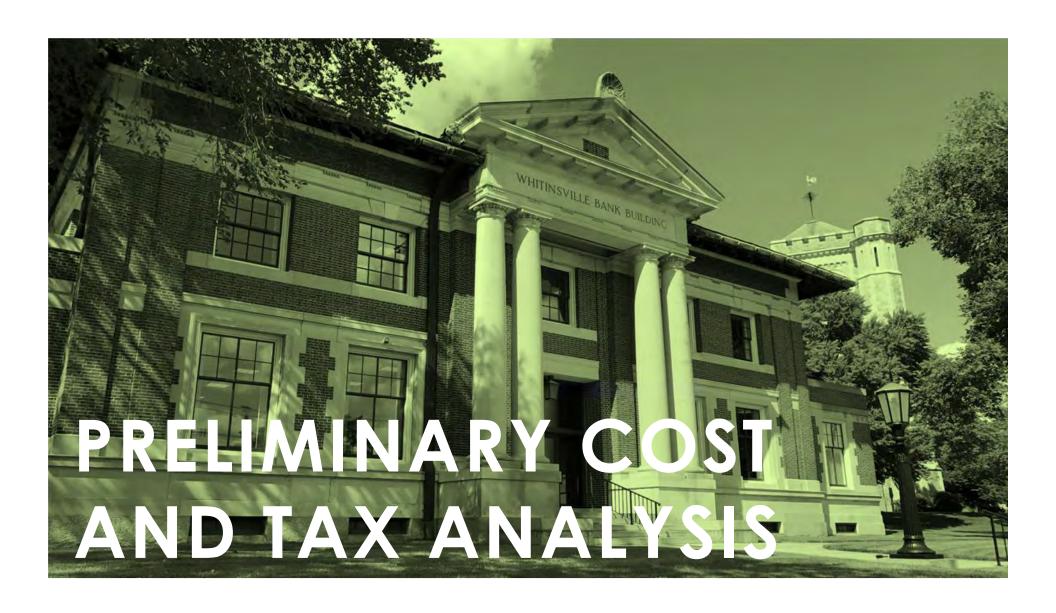
\$104.1M











MSBA REIMBURSEMENT PROCESS

- MSBA is the state authority that administers and funds a grant program for
 Massachusetts school projects.
- MSBA mandates a rigorous, multi-step study and approval process.
- MSBA will reimburse all Eligible Costs, at the mandated District Base Rate (57.11% for Northbridge), plus bonus points.
- Examples of Ineligible Costs include:
 - Site costs over 8%
 - Building costs over \$326/SF
 - Asbestos flooring abatement
 - FF&E/ Technology costs over \$2,400 per student
 - Legal Fees, Moving Expenses, Construction contingencies over 1% for new construction or 2% for renovations.
 - Classroom modulars used for temporary swing space



CONCEPTUAL PROJECT COST ESTIMATES

A SERIES (RENO ONLY)

A1 2 - 4 Balmer ES \$32.7M

- RENOVATIONS TO EXISTING BUILDINGS
- \$32.7M · CODE AND DEFERRED MAINTENANCE UPGRADES

A2 PK-1st NES \$20.3M

 NO EDUCATIONAL IMPROVEMENTS

\$ 53.0M total

NON-MSBA-Reimbursed Project(s) B SERIES (GRADE 2-4)

B2 NEW/ REAR \$61.5M

MSBA- Reimbursed Project C SERIES (GRADE PK-5)

C2
RENO/ADD
KEEP CR WING
\$102.4M

C3
NEW/
REAR
\$104.7M

C5

NEW/
FRONT
\$104.1M

MSBA- Reimbursed Project



PRELIMINARY REIMBURSEMENT RATES

A SERIES (RENO ONLY)

A1 2 - 4 Balmer ES 0

- RENOVATIONS TO EXISTING BUILDINGS
- CODE AND DEFERRED MAINTENANCE UPGRADES

A2 PK-1st NES 0

 NO EDUCATIONAL IMPROVEMENTS

0

NON-MSBA-Reimbursed Project(s) B SERIES (GRADE 2-4)

B2 NEW/ REAR 61.11%

MSBA- Reimbursed Project C SERIES (GRADE PK-5)

C2
RENO/ADD
KEEP CR WING
63.19%

C3
NEW/
REAR
61.11%

C5

NEW/
FRONT
61.11%

MSBA- Reimbursed Project



APPROXIMATE PROJECT COST TO TOWN

A SERIES (RENO ONLY)

A1 Balmer ES \$32.7M • CODE AND

- **RENOVATIONS** TO EXISTING **BUILDINGS**
- **DEFERRED MAINTENANCE UPGRADES**

A2 PK-1st NES \$20.3M

• NO **EDUCATIONAL IMPROVEMENTS**

\$ 53.0M total

NON-MSBA-Reimbursed Project(s)

B SERIES (GRADE 2-4)

> **B2** NEW/ REAR \$37.4M

MSBA- Reimbursed Project

C SERIES (GRADE PK-5)

C2 RENO/ADD **KEEP CR WING** \$55.6M

C3 NEW/ REAR \$58.9M

C5 NEW/ **FRONT** \$58.3M

MSBA- Reimbursed Project



APPROXIMATE TAX IMPACTS

A SERIES (RENO ONLY)

A1

\$457.77

\$1.61 Balmer ← 20-YR AVERAGE ANNUAL TAX IMPACT, AVERAGE HOME*

A2 PK-1st

\$283.50

\$.998 NES ← AVERAGE ANNUAL TAX INCREASE PER \$1000 VALUATION B SERIES (GRADE 2-4)

B2

NEW/REAR

\$523.87

\$1.85

MSBA- Reimbursed Project C SERIES (GRADE PK-5)

C2

RENO/ADD

\$777.72

\$2.74

C3

NEW/REAR

\$824.36

\$2.90

C5

NEW/FRONT

\$815.86

\$2.87

MSBA- Reimbursed Project

NON-MSBA-Reimbursed Project(s)

* AVERAGE HOMESTEAD VALUE = \$284,000, FY 2017 VALUATION
ASSUMPTIONS: BOND RATE 5% TERM 20 YEARS
Estimated costs are preliminary and subject to change as the project is refined





COMMUNITY-WIDE SURVEY #1

The SBC has devised a survey designed to gather information on:

- Stakeholder group membership
- Which option is most beneficial
- Most important project considerations
- How stakeholder gets news
- How can communication with SBC be improved

COMMUNITY-WIDE SURVEY #1

SURVEY GOES LIVE TODAY, 10/12 AND CLOSES 10/26

Online electronic survey at project website at https://www.nps.org/w-edward-balmer-school-building-project

And paper survey at:

Library, Community Center, Senior Center, and Town Hall

NEXT STEPS

- School Building Committee meetings are every two weeks. Meetings and agendas are posted on the District's website.
- October 12-26, 2017 Survey #1 issued
- October 30, 2017 Community Forum #4 at Balmer ES Library
- December 6, 2017 Community Forum #5 at NES Cafeteria
- December, 2017 Survey #2 issued
- January 3, 2018 Submit Preferred Schematic Report (PSR) to MSBA
- May 9, 2018 Submit Schematic Design (SD) documents to MSBA
- June 27, 2018 MSBA board meeting to approve project to bring to voters
- Fall 2018 Town Vote

COMMUNITY RESOURCES

Project Website:

https://www.nps.org/w-edward-balmer-school-buildingproject

Project Email:

SBC@nps.org





B1 \$29.0M

GROUP ABalmer + NES

CODE/ DM ONLY \$53.0M

total



B2 \$34.6M





C1 \$61.3M



C2 \$55.6M



C3 \$58.9M



C4 \$66.6M



C5 \$58.3M

OPTIONS OVERVIEW WITH COST TO TOWN

